# **DRAFT**

# **PROPOSAL**

**FOR** 

# WINTER HAVEN

# A Temporary Safe Camping Community



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## 1. BACKGROUND

## 1.1. Purpose

This document is a proposal for Winter Haven, a temporary safe camping site for the homeless community in Bellingham and Whatcom County. This proposal provides background information about Homes NOW, the purpose of this project, a detailed project description, and operations plan, and addresses the requirements of the Bellingham Municipal Code (BMC) 20.15.020. Homes NOW will be the managing agency and sponsor for this project.

Winter Haven will be a drug and alcohol-free community. Winter Haven is intended to provide a safe and stable place for homeless individuals to live while they actively seek permanent housing. Winter Haven residents will likely consist of people who are either working or disabled and who have a source of income. Winter Haven residents will also be selected based on their ability to succeed in a community living setting.

## 1.2. Mission Statement and Background

Homes NOW is a 501(c)(3) non-profit organization made entirely of volunteers working together to offer affordable housing options for the homeless in Bellingham and Whatcom County. Homes NOW supports the Housing First model to house homeless people immediately. The goal is for each person to have a sense of home and community.

Homes NOW previously worked with Lummi Nation to build two tiny homes in June and July 2017. Since that time, the two tiny homes have temporarily housed 8 people transitioning to permanent housing. On average, occupancy is 2 to 3 months before moving into permanent housing.

In 2017, Homes NOW assisted 25 people into housing by eliminating barriers. Homes NOW provided: telephone access, avenues for reconnecting family members, assistance with rental applications for those having difficulty reading and/or writing, direction for people entering detox programs, and the stability of an organized permitted camp site at City Hall for 18 days.

#### 1.3. Statement of Intent

Homes NOW intends to build and manage the Winter Haven safe camping site in accordance with Ordinance No. 2018-10-019, Bellingham Municipal Code, permit requirements, Washington State laws and regulations, and Whatcom County Health Department regulations. The project duration will be for 90 days (from approximately December 2018 through March 2019).

#### 1.4. Project Incentive

As of 2018, there are over 800 homeless people in Whatcom County. Approximately half of the homeless people in Whatcom County are unsheltered on a given night. Many homeless people are forced to illegally camp on public or private property or sleep in their cars.

Because many homeless people have to camp illegally, they are often forced to move, resulting in instability and loss of personal belongings. Homeless people also lack access to basic human necessities, including bathrooms, showers, drinking water, cooking facilities, garbage services, etc. Many homeless people are forced to carry all of their belongings with them at all times, which often prevents them from being able to seek employment.

The proposed project provides a safe legal place for our homeless neighbors to live. Winter Haven will give access to basic human necessities, such as bathroom and kitchen facilities, garbage/recycling service, as well as a sense of safety and community. Winter Haven will also serve as a central location for service providers to meet with residents to determine their individual needs.

## 2. PROPOSED PROJECT

#### 2.1. Site Location

Winter Haven will be located on the City Hall parking lot located at 210 Lottie Street, Bellingham, WA 98225. The property is owned by the City of Bellingham. The property consists of a parking lot that is currently used for employee parking at City Hall. The City will make temporary parking arrangements for employees who typically park in the spaces occupied by this project. The site is accessible from North Commercial Street and Grand Avenue via driveways that lead to the parking lot.



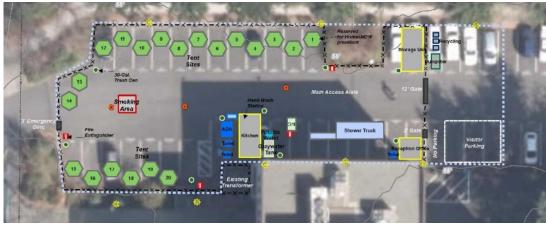
The site is surrounded by City and County owned property (including the City Hall, County Health Department, Police Department, Courthouse, Jail, library, Whatcom Land Trust), and a private law firm. The nearest residence is approximately 400 feet away from the site. The site is located in the City Center neighborhood and has convenient access to nearby amenities.

#### 2.2. Project Description

**Winter Haven will consist of 20 tent sites**. The tents will be either single or double occupancy. Assuming up to half of the tents will be double occupancy, there will be an expected maximum of 30 people living in tents. Winter Haven will provide residents with a secure, stable location to live and store their belongings.

The designated camping area will be approximately 200 feet by 80 feet and will occupy the rear half of the parking lot. The site will be surrounded by a 6-foot tall chain link fence.

A community kitchen and dining tent will be located on-site and will be used by the residents for food storage, food preparation, and dining, as well as a place to gather and socialize. A storage container will be located on site for storage of donated goods and supplies. A hand wash station will be located next to the kitchen. Dumpsters and recycling bins will be placed near the front gate. Portable toilets will be located near the tent sites and near the entrance of the site.



Site Layout

## 2.3. Project Funding

Homes NOW is 100% funded by donations and operated by volunteers. **Homes NOW has** raised the funds required for setup and 90-day operation of this project. Homes NOW has community partners who have agreed to donate some of the needed items, labor, and/or services.

The initial start-up cost for the project is estimated to be \$4,300. The ongoing monthly expenses for the project are estimated to be \$1,150 per month. **Assuming the project operates for 3 months, the total project cost will be \$7,750.** 

Homes NOW is not requesting any taxpayer funds from the City of Bellingham. Homes NOW would sign a license agreement for temporary use of the City's property including access to potable water and electricity. This project will potentially relieve pressure from existing City services and reduce the amount the City spends to address homelessness.

#### 2.4. Project Duration

The duration of the project will be in accordance with the ordinance. Based on information provided by the City, the project duration will be for 90 days, from approximately December 2018 through March 2019.

#### 2.5. Transportation Plan

#### 2.5.1. Site Access

The site consists of a parking lot that is accessible via driveway entrances off North Commercial Street and Grand Avenue. A 6-foot high chain link fence will surround the perimeter of the site (except in areas where the City Hall building serves as a barrier).

A 10-foot wide gate for emergency vehicle access and a 3-foot wide pedestrian gate will be located on the eastern side of the site. A 3-foot wide emergency exit will be located on the western side of the site. All bicycle and pedestrian traffic will enter and exit the site using the front pedestrian gate on the eastern side. The emergency vehicle gate will only be used by

emergency vehicles (police, fire department, or ambulance), SSC to service the portable toilets, and the shower truck. Use of the rear emergency gate is limited to pedestrian use for exiting the site during an emergency. Both the 10-foot wide emergency vehicle gate and the 3-foot wide pedestrian gate will remain unlocked at all times. The 3-foot wide emergency gate will be locked from the outside, but can be opened at any time from the inside.

#### 2.5.2. Vehicular Trips

We anticipate that the shower truck will travel off-site and on-site each day. SSC will bring a vacuum truck to the site to empty portable toilets approximately once per week. SSC will bring a garbage truck to empty the dumpster/recycling once per week. An estimated 1-3 volunteers will visit the site each day (either by car, public transit, or walking). We anticipate up to 1 service provider (such as a case manager, social worker, etc.) will go to the site each day. We anticipate that the police will make once visit per day to check in on the project. A total of approximately 5 to 8 vehicle trips will be made per day, with 3 out of 8 being trucks (37.5%).

#### 2.5.3. Public Transit

Both southbound and northbound bus stops (serviced by bus line 15) are located approximately 700 feet from the site entrance. The 15 bus line runs every 30 minutes Monday through Saturday, and every hour on Sunday.

- For the southbound bus stop, the 15 bus runs from 7:00 am to 9:45 pm on weekdays, 9:00 am to 9:45 pm on Saturday, and 9:45 am to 8:45 pm on Sunday.
- For the northbound bus stop, the 15 bus runs from 6:30 am to 10:00 pm on weekdays, 8:00 am to 10:00 pm on Saturday, and 9:00 am to 8:00 pm on Sunday.

Residents will be provided with a street map and a bus schedule. Each resident is allowed to keep one bicycle on the site.

The eastern portion of the lot may be used for parking by Homes NOW volunteers, case managers, service providers, and visitors.

## 2.5.4. Nearby Amenities

The site has convenient access to nearby amenities.

- Located in the City Center where there are a variety of potential employers and social services.
- 13-minute bus ride to the nearest large grocery store (Fred Meyer).
- 11-minute walk to Grocery Outlet.
- 9-minute walk to the Bellingham Food Bank.
- 9-minute walk to the Downtown Station.
- 3-minute walk to Unity Care NW.

The site is located in the following school districts. The schools are accessible by public transportation or are in walking distance:

- Parkview Elementary School (15-minute bus ride/walk)
- Whatcom Middle School (7-minute walk)
- Bellingham High School (5-minute walk)

## 2.6. Community Partners

Homes NOW is partnering with a number of businesses, government agencies, and non-profits who are providing services or donations for Winter Haven.

Community Partner		Description
A THE	Dept. of Social and Health Services (DSHS)	DSHS has agreed to bring their mobile community services office to Winter Haven once per month to assist residents with determining eligibility for cash and food assistance programs, child care benefits, Medicare, and Medicaid.
MT. BAKER Care Center	Mt. Baker Care Center	Mt. Baker Care center has agreed to provide laundry service for towels used for the shower truck.
	Sikh Community	The Sikh Community has agreed to provide a free meal once per week at Winter Haven.
Wesnip were need and	WeSNiP	WeSNiP has agreed to provide services to spay or neuter pets at Winter Haven.
Greenes	Greene's Corner	Greene's Corner is providing financial donations.
	Tidal Vision	Tidal Vision is donating water tanks and providing financial donations.
GRPLME COMPANY	The G.R. Plume Company	G.R. Plume is building and donating two 8-foot picnic tables for the kitchen/dining area and providing financial donations.
KZAX	KZAX Radio	KZAX Radio is providing fundraising services.
SCRAP-IT STOW-IT  PARBERRY  DNODWOOD OUTDLE NG  PROBLEM STORE TO AND ADDRESS ADDRESS  PARBERRY  DNODWOOD STORE TO AND ADDRESS  PARBERRY  DNODWOOD STORE TO ADDRESS  PARBERRY  PARBE	Parberry	Parberry is donating a storage container.
I <mark>deal</mark> Rent-all	Ideal Rent-All	Ideal Rent-All is donating 6 fire extinguishers.
IESE NT.	The Joint	The Joint is providing potable water for the shower truck.

#### 2.7. Insurance

General commercial liability insurance with a limit of \$1 million will be provided by Farmers Insurance.

## 3. IMPACT ON THE SURROUNDING NEIGHBORHOOD

## 3.1. Neighborhood Outreach

Homes NOW will identify nearby residents, businesses, and any other affected neighbors. Homes NOW will hold a neighborhood meeting to solicit input from the nearby residents. The City will be notified of the meeting date and time. All questions and concerns will be addressed during the meeting. Homes NOW will provide contact information to all nearby residents, so they can continue to discuss any ongoing concerns and provide feedback.

The City will also publish a notice of application for the project once the application is submitted, which will be followed by a 14-day comment period.

Once the site begins operations, neighbors will be invited to take a tour of the site and meet the Winter Haven residents. The goal is to make the residents of Winter Haven feel welcome as part of the community and to reduce any remaining uncertainties or doubts that the neighbors may have.

## 3.2. Safety & Security of Neighborhood

The site will be surrounded by a 6-foot tall chain link fence for the security of the residents. The fence will have a 10-foot wide gate for emergency vehicle access, a 3-foot wide pedestrian gate, and a 3-foot wide emergency exit. A reception office will be located near the front gate and will be staffed 24-hours per day, 7 days per week by either a site resident or Homes NOW volunteer.

The site will be monitored by 24/7 surveillance. 720P HD security cameras will be placed around the perimeter of the property to monitor all activity occurring on and surrounding the perimeter of the site.

- Camera use on the site is necessary to protect rights of all residents as well as neighbors in the area from any potential problems or unlawful activity.
- Site location will be monitored remotely by Homes NOW through an application on phone and/or PC to ensure stability of the site.
- Security cameras will not be installed inside tents or bathrooms; this measure is to
  preserve the privacy and rights of the site residents.

The Bellingham Police Department will be provided with a complete list of residents, including full name and date of birth.

#### 3.3. Minimizing Adverse Impacts

The location of Winter Haven has been chosen with consideration of minimizing any adverse impacts to the site and the surrounding area. Winter Haven will only exist temporarily during the winter months. The parking lot is at least 400 feet from the nearest residence and 1,600-feet from the nearest school.

Signs will be posted around the perimeter of the site to limit any camping or loitering outside of the site. Any person camping on the property adjacent to Winter Haven will be asked to vacate by Homes NOW. Homes NOW will attempt to connect the individual with social services. If the person refuses to leave, Homes NOW will contact the Bellingham Police Department.

The proposed use involves tents and temporary structures that will be easily removed at the end of the project. The proposed use will not be materially detrimental to the public welfare or injurious to the property or improvements in the vicinity of the site. The property will be restored to its original condition at the end of the project.

## 4. OPERATIONS PLAN

This Operations Plan addresses site management, site maintenance, and provision of human and social services.

## 4.1. Site Management

4.1.1. Site Setup

Upon issuance of the permit, Homes NOW will immediately begin to setup the site. Homes NOW will post signs at the site provided by the City regarding the project per BMC 21.10.200.E to notify the public of the upcoming construction activities. Homes NOW will begin by installing the perimeter fence and security cameras. The temporary structures and tents will be acquired and brought to the site. A commercial service will be contacted to provide the portable toilets, hand wash stations, and dumpster and recycling bins.

Homes NOW will continue to identify specific volunteers to fill necessary roles and will start screening potential applicants from the list of applicants on file.

#### 4.1.1. Homes NOW Volunteers

At a minimum, for the first two weeks of occupancy, a Homes NOW Board member (Jim Peterson or Doug Gustafson) will be living on-site to serve as the initial site manager. During that time, an RA and deputy RA will be elected and trained in all duties and responsibilities.

After the first two weeks of occupancy, the City will determine whether a Board member must remain on site at all times. It is likely that the City will require that a Board member remain on site at all times beyond the initial two weeks. In the event that this requirement is waived, a Homes NOW Board member or PM will check in at the site at least once per day.

In addition to the on-site Board member, Homes NOW's Project Managers (PMs) and Resident Assistants (RAs) will assist with managing Winter Haven. PMs will communicate with the Homes NOW Board.

A case manager will provide all volunteers with de-escalation training. Homes NOW will provide all volunteers with a site orientation and copy of the Handbook.

The on-site Board member and PMs will meet at least once every week to discuss any feedback from RAs, troubleshoot any problems, and identify any necessary changes to site operations. During these meetings, the PMs and the Board will determine the site schedule and the on-call contact list.

There will be at least one Board member or PM available on-call 24 hours per day, 7 days per week to answer questions and solve problems should they arise.

## 4.1.1. Identifying Eligible Residents

Initial residents will be chosen by Homes NOW based on direct knowledge of individuals who are suitable for Winter Haven community living. Homes NOW is coordinating with the Opportunity Council and the Homeless Outreach Team (HOT) to get recommendations on suitable applicants.

Winter Haven will be a drug and alcohol-free community. Winter Haven is intended for homeless individuals who are actively working to improve their situation and need a safe temporary place to live while seeking permanent housing. Winter Haven residents will likely consist of people who are either working or disabled and who have a source of income. Winter Haven residents will also be selected based on their ability to succeed in a community living setting. Individuals with a known history of violence or unsafe behavior are not eligible.

If residents move out or find other accommodations, future residents will be chosen from our list of applicants. A copy of the resident application form is included in the Handbook.

#### 4.1.2. New Resident Orientation

The initial application and intake process will take place at Homes NOW's office. No prospective residents will be brought to the site. All new residents receive a New Resident Orientation by a PM. Orientation includes a detailed review of the policies and code of conduct of Winter Haven. New residents complete all required paperwork and intake procedures, which will be managed by Homes NOW. Detailed information about the new resident intake procedures and required paperwork is provided in the Handbook.

#### 4.1.3. Resident Assistant

One resident of Winter Haven will be elected by popular vote each month to be the RA. A second resident will be elected by popular vote each month to be the deputy RA and will take on the duties of the RA when the RA is not present on the site or if the RA is no longer a site resident. The RA and deputy RA are expected to work out a schedule so that one of them is available on-site at all times. If neither the RA or deputy RA can be present on the site, the RA will notify Homes NOW so that a volunteer can be on-site during the gap. Only individuals who intend to be on-site for a majority of the day will be eligible to be an RA or deputy RA.

The RA will be a liaison between the residents and the PMs. The RA will assist in managing the community and work to develop a sense of pride amongst the residents in their community.

The RA will answer resident's questions, listen and record resident's suggestions, and advise the PMs of site activity. The RA will notify the PMs of any incidents within 24 hours. The RA is available as a contact person for residents to report any general or immediate concerns.

Residents will be responsible for notifying the RA of any inventory needs, such as food, clothing, hygiene products, and gear. The RA will notify PMs of any inventory needs.

## 4.1.4. Reception, Security, and Donation Positions

Residents of Winter Haven will be required to do regular shifts in the reception office, as security lead, and/or as donation lead. The length of shifts will vary depending on the current number of residents as well as the number of shifts done by volunteers. The reception office and security lead positions will be staffed 24-hours per day. The donation lead position will be staffed during hours when donations are dropped off (between 9:00 am to 6:00 pm). Shifts will not exceed 8 hours per week.

A schedule will be determined for the week during the weekly meetings. If a resident cannot cover their scheduled shift due to emergency, illness, or if they move out of Winter Haven, the resident should notify the RA who will notify the PM. The PM will identify a volunteer or other resident to cover the shift. The receptionist, security lead, and donation lead will each have a walkie talkie for communication and will be required to wear a safety vest identifying those individuals as on duty.

#### Reception Position

Residents will be provided with training on how to manage the reception office and the daily sign-in sheet. The receptionist is required to stay in the reception office at all times. If the receptionist needs to leave for any reason (including bathroom break), they must communicate with the security lead to take their place.

Every person who enters or leaves the site will be checked in or out on the sign-in sheet. This includes residents, volunteers, case managers, service providers, visitors, and any other person who enters or leaves the site. If there is an emergency, emergency personnel (police, fire, EMT, etc.) are not required to sign-in before entering the site.

#### Security Lead Position

The security lead is a resident who oversees the security system. The security lead reviews cameras and notifies the RA of any safety or security concerns. The security lead assists the RA in recordkeeping of any incident reports. The security lead communicates with the receptionist to handle any issues that occur at the reception office. The security lead is required to walk through the site at least once per hour. The security lead will also walk through the kitchen to ensure all residents are keeping the shared kitchen space clean.

## **Donation Lead Position**

The donation lead is a resident who is responsible for the receipt of donations such as food, clothing, hygiene products, and gear. When donations are brought to the site, the donation lead will record the donation on the Donation Receipt Form. The donation lead also maintains an inventory of supplies and notifies the RA when additional supplies are needed.

## 4.1.5. General Resident Meetings

The RA will host a weekly meeting. All residents are required to attend the weekly meeting. The date and time will be posted on the community bulletin giving residents ample time to work the meeting into their personal schedule. General meetings occur to review site expectations, discuss experiences, disclose any needs, provide suggestions, and conduct voting sessions for RA positions.

RAs will meet with PMs at least monthly to discuss any proposed changes to policies or guidelines. The Homes NOW Board of Directors will finalize any changes to policies or guidelines to be implemented or revised. Any changes will be posted publicly at the site and discussed at subsequent General Resident Meetings.

#### 4.1.6. Communication

Residents are encouraged to communicate with the RAs during weekly meetings. Residents may also contact Homes NOW directly if an issue is not being addressed by the RA and/or if there is a need to communicate to Homes NOW anonymously. Any comments or concerns communicated to Homes NOW are addressed anonymously and made available as a topic for discussion at the next General Resident Meeting, unless the resident requests otherwise. This provision is available to residents who may find that communication or disclosure of their needs is too difficult to reveal publicly within the group.

Homes NOW's goal is to ensure that all residents feel safe and have a way to communicate their needs. Residents can contact Homes NOW by email at <a href="mailto:admin@homesnow.org">admin@homesnow.org</a> or by mail:

Homes NOW 814 Dupont Street Bellingham, WA 98225

Residents can also contact the on-call PM by phone at any time.

#### 4.1.7. Exit Plan

Homes NOW will continually work with service providers to help residents find permanent housing as well as job training or assistance (if needed). Homes NOW will also work to identify any programs that residents are eligible for as a first step toward financial stability (such as cash and food assistance programs, child care benefits, Medicare, and Medicaid, rental assistance, and utility subsidies).

Residents will be made aware of the temporary nature of the tent encampment and will be reminded again one month before the permit expires. During the last month, every effort will be made to find alternative living arrangements for the residents. If no alternative arrangements can be made, the resident will be required to vacate the premises at least 48-hours before the

permit expires so that site restoration activities can be completed. No new residents will be admitted during the last 3 weeks of operations.

#### 4.2. Site Maintenance

Residents are responsible for maintaining the cleanliness of their own tent site, common areas, and surrounding areas.

## 4.2.1. Solid Waste Disposal

Dumpsters and recycling bins will be located near the entrance to the site and will be serviced by SSC Inc. Trash cans will be provided throughout the site. Trash bags will be provided to residents. Each resident will be responsible for collecting their own trash and recycling and placing it into the appropriate bins.

Community trash cans are located throughout the site, including in the community kitchen tent and the reception office. Cigarette butt disposal bins will be located in the designated smoking area. Community trash bins will be maintained by residents on a daily rotation schedule that will be posted on-site. Those residents will also be responsible for a daily trash patrol in the immediate vicinity of the site. Residents with relevant physical disabilities will be accommodated or excused from this duty.

## 4.2.2. Food Preparation and Kitchen Maintenance

The site will include a community tent for the kitchen/food preparation area and dining area. The kitchen will include food preparation counters and dishwashing basins. The kitchen will include refrigerators, freezers, and a microwave. A barbeque grill will be located outside in a designated space near the food preparation area.

Residents will prepare their own food and will be responsible for properly storing and disposing of their food, and maintaining a clean kitchen and dining area. Many residents will likely be recipients of food stamps and will purchase their own food.

HomesNOW will coordinate with the Bellingham Food Bank to provide any additional food needed by the residents. The Sikh community will provide a meal once per week to site residents.



If other volunteers or businesses would like to provide food donations, all public health regulations on food handling and storage will be followed. Any volunteer that prepares food will be required to have a WA State Food Workers card.

Dishwashing gray water will be collected in an on-site tank. Gray water will be sent off-site for disposal by SSC Inc.

## 4.2.3. Sanitary Portable Toilet Maintenance

The site will have four portable toilets (including 1 ADA accessible toilet) provided by SSC Inc. and will be available on-site at all times. The wastewater from the portable toilets and handwash stations will be sent off-site for disposal by the same commercial provider.

#### 4.2.4. Potable Water Maintenance

Potable drinking water will be provided by the City's potable water supply and will be available on-site at all times.

Potable water for the handwashing station will be provided by SSC Inc. and will be available onsite at all times. The handwashing station will be located between the portable toilets and the kitchen.

#### 4.2.5. Portable Shower Maintenance

The mobile shower truck built by Homes NOW will provide residents with access to showers and will be on-site in a designated location. The shower truck will be located within the fenced in area and will only be available to Winter Haven residents while it remains on-site. Potable water for the 300-gallon potable water tank on the mobile shower truck will be provided by the City water supply. Homes NOW will ensure the water tank is full each day.

Shower gray water will be collected in the tanks mounted on the shower truck. When the tanks are full, the water supply will be turned off at the shut off valve in the utility closet. The gray water will be properly disposed of at a commercial RV dump site.

The RA will monitor the water tank and gray water tanks. When the water tank contains less than 20 gallons or when the gray water tanks are near full, the RA will post an "out-of-order" sign on the door and turn off the water supply at the shut off valve in the utility closet.

Residents are responsible for keeping track of the number of showers taken in each shower stall each day. No more than 12 showers should be taken in each stall per day to prevent overflowing the gray water tanks. Dry-erase boards will be placed on each shower door for the purpose of tracking number of showers.

Residents will shower on alternate days. Even numbered tents are allowed to use the shower truck on Monday, Wednesday, and Friday. Odd numbered tents are allowed to use the shower truck on Tuesday, Thursday, and Saturday. The shower truck will not be available for use by site residents on Sundays.

#### 4.2.6. Repairs and Maintenance

Repairs and maintenance to tents, structures, and appliances will be handled by Homes NOW. Residents must notify either RAs or PMs of any needed repairs or maintenance promptly. If an emergency repair is required, residents must contact the on-call PM as soon as possible.

#### 4.3. Social & Health Services

Winter Haven will serve as a central location for service providers to meet with residents to determine their individual needs. Homes NOW will coordinate with other service providers and providers of shelters for homeless persons within the County and will inquire about the availability of existing resources with these providers.

It is recommended that any chronic health and/or mental health conditions be assessed as a prerequisite for residency. Case worker(s) will identify which support services are needed (if any) based on a preliminary evaluation. Examples of support services may include:

- Eligibility for residency
- Job training accessibility
- Mental health assessment
- Counselling for drug/alcohol recovery
- DSHS follow-ups and reviews

If an individual currently has a case manager, they will notify Homes NOW and will continue to work with that case manager. If an individual does not have a case manager, Homes NOW will work with the Opportunity Council and/or HOT team to identify an appropriate case manager or any other required services. Volunteer case managers may help conduct the initial screenings of residents. Volunteer case managers must have a degree in social work or related field and relevant experience and will be screened by Homes NOW.

Washington State Department of Social and Health Services (DSHS) may provide additional services to the residents of Winter Haven. DSHS may host mobile community services at Winter Haven once per month. DSHS may assist residents with determining eligibility for cash and food assistance programs, child care benefits, Medicare, and Medicaid. Applications for aid are available at the on-site office.

Any mild health conditions that progress negatively must be addressed immediately. Residency at the site is subject to re-evaluation. Sobriety and moderate mental health are mandatory for communal living at Winter Haven to provide the best atmosphere for all residents.

## 5. MUNICIPAL CODE REQUIREMENTS

The following sections address the requirements established in the Bellingham Municipal Code (BMC) Chapter 20.15.020.

## 5.1. Section A: Site Vicinity

The site is located at least 20 feet from the property line of abutting properties.

#### 5.2. Section B: Critical Areas

The site is not located within a wetland area or its buffer as defined by BMC 16.55. No known threatened or endangered species are present on the site. No aquifer recharge areas are located on or near the site. The northern portion of the site is located within the 100-year flood plain.

#### 5.3. Section C: Maximum Number of Residents

The maximum number of residents at the site will be 40 people (2 people per tent). Assuming up to half of the tents will be double occupancy, there will be an expected maximum of 30 residents. This number is below the maximum allowed of 100 people.

#### 5.4. Section D: Maximum Number of People Housed in Temporary Shelters

The additional 30 to 40 people sheltered at the site will not result in more than 300 people housed at one time in temporary shelters Citywide.

#### 5.5. Section E: Fence

A six-foot-tall chain-link fence will be placed around the perimeter of the site. The fence will limit access to the site for the safety and security of residents. The site will be located in the western portion of the parking lot, which is approximately 15 feet from the sidewalk near Grand Avenue. The fence will not be site obstructing and will not create any obstructions at the street.

#### 5.6. Section F: Lighting

Existing exterior lighting is present along the northern boundary of the site. Additional LED lights will be installed near the kitchen and bathrooms. Any exterior lighting will be directed downward and glare will be contained within the site.

## 5.7. Section G: Health & Safety

Homes NOW will assure all applicable public health regulations are met.

- 1) Fire extinguishers (2A-10BC) will be placed within 75 feet from any point on the site. A total of 6 fire extinguishers will be on the site, including 1 at the kitchen, 1 in the reception office, 1 near the designated smoking area, and one near the emergency exit.
- 2) A designated smoking area will be located on the west side of the parking lot and will be at least 20 feet away from tents. Cigarette butt disposal bins will be located in the designated smoking area and near the dumpsters.
- 3) The kitchen tent will be made of flame-retardant materials. Any tents over 300 square feet and canopies over 400 square feet will also be made of flame-retardant materials.
- 4) Open flames will be prohibited at the site. Cooking will be done at a grill provided for resident use. Patio heaters will be provided at designated locations throughout the site for warmth.
- 5) A first aid kit large enough to serve up to 40 people will be located at the reception office on site.

- 6) The central aisle of the parking lot will be obstruction-free to allow for emergency access at all times.
- 7) Power protection devices will be used at any location where power is provided.
- 8) Nine trash bins will be located throughout the site, including near the kitchen and bathrooms. Regular trash patrols will be conducted on site and in the immediate vicinity of the site.
- 9) Dumpsters and recycling bins will be located near the site entrance. Dumpsters and recycling bins will be regularly serviced by SSC Inc. Residents will be responsible for regular removal of trash from community trash bins.
- 10) Portable toilets will be set back at least 40 feet from all property lines. Toilets will be maintained by a commercial provider. A description of sewage disposal is provided in Section 4.2.3 of this document.
- 11) A handwashing station will be located by the toilets and kitchen.
- 12) Potable water will be available at all times on the site. Potable water will be stored on-site in a potable water tank that has a spigot. A description of potable water supply is provided in Section 4.2.4 of this document.
- 13) Copies of health and safety information provided by the City, county, or any other public agency will be posted at the site and distributed to site residents.
- 14) The site will be in compliance with all Whatcom County Health Department food donation requirements.
- 15) Cooking facilities will consist of an outdoor grill. Potable water will be located nearby. A food preparation counter that is non-absorbent and easy to clean will be located inside the kitchen tent. A refrigerator and freezer to keep perishable food cold will be located inside the kitchen tent. Cleaning supplies will be provided to maintain clean conditions in the kitchen tent. A description of food preparation methods is provided in Section 4.2.2 of this document.

## 5.8. Section H: Tiny Home Indoor Safety (Not Applicable)

This section is not applicable.

## 5.9. Section I: Compliance with Laws and Regulations

Homes NOW will ensure compliance with Washington State laws and regulations, the Bellingham Municipal Code, and the Whatcom County Health Department's regulations concerning, but not limited to, drinking water connections, solid waste disposal, and human waste. Homes NOW will permit inspections by local agencies and/or departments to ensure such compliance and will implement all directives within the specified time period.

#### 5.10. Section J: Displacement of Existing Parking

On-site parking will not be displaced unless sufficient required off-street parking remains available for the host's use to compensate for the loss of on-site parking or unless a shared parking agreement is executed with adjacent properties. The City will handle any displaced on-site parking.

## 5.11. Section K: Transportation Plan

A transportation plan, including provisions for transit, pedestrian, and bicycle ingress and egress from the site to services and schools, is included in Section 2.5 of this document.

#### 5.12. Section L: Hours of Operation

Winter Haven will be open to residents 24 hours per day.

#### 5.13. Section M: Site Boundary

All functions associated with Winter Haven will take place on the proposed site (see site plan).

## 5.14. Section N: On-Site Supervision

A Homes NOW volunteer will provide on-site supervision at all times. Any volunteer providing supervision will receive de-escalation training.

#### 5.15. Section O: Code of Conduct

A copy of the Winter Haven Handbook is provided in Appendix A. The Handbook includes a written code of conduct that provides for the health, safety, and welfare of the Winter Haven residents. The code of conduct also mitigates impacts to neighbors and the wider community. Among other requirements, the code of conduct includes a prohibition on illegal drug and alcohol use and threatening and unsafe behavior. Homes NOW will ensure that items deemed as weapons are stored in a safe location. Firearms are not allowed onsite for any reason. The Handbook will be posted on-site and enforced by Homes NOW and the residents.

## 5.16. Section P: Operations Plan

The Operations Plan addresses site management, site maintenance, and provision of human and social services and is included in Section 4 of this document.

## 5.17. Section Q: Qualifications

Homes NOW has a demonstrated experience providing similar services to the homeless. Homes NOW previously worked with Lummi Nation to build two tiny homes in June and July 2017. Since that time, the two tiny homes have temporarily housed 8 people transitioning to permanent housing. On average, occupancy is 2 to 3 months before moving into permanent housing.

In 2017, Homes NOW assisted 25 people into housing by eliminating barriers. Homes NOW provided: telephone access, avenues for reconnecting family members, assistance with rental applications for those having difficulty reading and/or writing, direction for people entering detox programs, and the stability of an organized permitted camp site at City Hall for 18 days.

For the past year and a half, Homes NOW has held monthly events to provide necessities to the homeless population, including clothing, gear, hygiene products, and access to showers.

A summary of relevant experience and resumes is provided in Appendix B.

#### 5.18. Section R: Children

No children under the age of 18 are allowed to stay overnight at the site, unless accompanied by a parent or guardian. If a child under the age of 18 without a parent or guardian present attempts to stay at the site, Homes NOW will immediately contact Child Protective Services and will actively seek alternative shelter for the child.

#### 5.19. Section S: 24-Hour Contact Person

Homes NOW will designate points of contact and provide contact information (24-hour accessible phone contact) to the Patrol Operations Commander for the Bellingham Police Department. At least one designated point of contact will be on duty at all times. The names of the on-duty points of contact will be posted on-site daily, and their contact information will be provided to the Bellingham Police Department.

#### 5.20. Section T: Identification

Homes NOW will take all reasonable and legal steps to obtain verifiable identification information, including full name and date of birth, from current and prospective site residents.

Examples of verifiable identification include a State issued driver's license or ID card (valid or less than 1 year expired), U.S. passport, or a combination of other identification, such as a birth certificate, marriage license, Medicare card, Social Security card, veteran ID, or similar documentation. If a prospective resident does not have verifiable ID, Homes NOW will assist them in obtaining ID prior to move-in. Homes NOW may coordinate with LAW Advocates to navigate this process.

#### 5.21. Section U: Sex Offender Checks

People who are required to register as a sex offender are prohibited from the site. If Homes NOW becomes aware of a current or prospective resident who is an unregistered sex offender, the Bellingham Police Department will be contacted immediately. Homes NOW will provide notice to prospective guests that Homes NOW will report any current or prospective residents required to register as a sex offender to the Bellingham Police Department.

## 5.22. Section V: Active Felony Warrants

If Homes NOW becomes aware of a current or prospective resident who has an active felony warrant, the Bellingham Police Department will be contacted in accordance with a set protocol to address those warrants. Homes NOW will provide notice to prospective residents that Homes NOW will report any current or prospective residents known to have an active felony warrant to the Bellingham Police Department.

## 5.23. Section W: Rejection/Ejection from the Site

Homes NOW will immediately contact the Bellingham Police Department if someone is rejected or ejected from the site when the reason for rejection or ejection is an active warrant or a match on an unregistered sex offender check, or if, in the opinion of the on-duty point of contact or on-duty security staff, the rejected/ejected person is a potential threat to the community.

#### 5.24. Section X: Log of Names/Dates

Homes NOW will keep a log of names and dates of all people who stay overnight at the site and this current log will be made available upon demand by any municipal or county law enforcement officer. Status checks of current guests may be routinely performed by the warrant officers of the Bellingham Police Department through the current log provided by Homes NOW. Homes NOW will provide notice to prospective guests that all people staying overnight at the site are subject to status checks by the warrant officers of the Bellingham Police Department.

#### 5.25. Section Y: Coordination with Other Service Providers

Homes NOW and site residents will cooperate with the coordinated entry system managed by the Homeless Service Center and other providers of shelters and services for the homeless, and will make inquiry with these providers regarding the availability of services, unless Homes NOW can provide these services.

#### 5.26. Section Z: Site Photos

Before-encampment photos of the host site are included in Appendix C.

#### 5.27. Section AA: Site Restoration

Upon vacation of the site, all temporary structures and debris will be removed from the site and the site will be restored, as near as possible, to its original condition within one calendar week. Vegetation is not likely to be impacted by the project. However, where deemed necessary by the Planning Director, Homes NOW will re-plant areas in which vegetation had been removed or destroyed.

## 5.28. Section BB: Liability Insurance

Homes NOW will obtain (prior to permit issuance) and maintain in full force and effect, at its own expense, liability insurance naming the City as an additional insured in the amount of \$1 million.

## 5.29. Section CC: Liability Agreement

Homes NOW will, on a form approved by the city, agree to defend, indemnify, and hold harmless the City of Bellingham, its officials, officers, employees, and agents as described in BMC 20.15.020 Section CC.

## 6. ADDITIONAL APPLICATION REQUIREMENTS

The following sections address additional requirements listed in the Temporary Shelter Application Packet that were not otherwise addressed in this proposal.

#### 6.1. Meeting the Goals and Policies of the Comprehensive Plan

The proposed use is consistent with the goals and policies of the Bellingham Comprehensive Plan. Specifically, the project will support the following goals and policies:

- Goal H-4: Support housing options for special needs populations.
- Policy H-49: Support implementation of the Whatcom County Plan to End Homelessness.
- Policy H-50: Continue to encourage and support the development of emergency transitional and permanent supportive housing with appropriate on-site services for people with special needs and the homeless throughout the City and county. Moving people into permanent housing as quickly as possible should be a priority.
- Policy H-51: Maintain an inventory and expand the city's supply of interim housing for target populations.
- Policy H-52: Foster and support partnerships that have proven to be successful in reducing homelessness, preventing homelessness, and assisting the chronically homeless with needed care.

This project will provide a temporary, safe location for homeless individuals to live. Site residents will have access to on-site services, which will include basic necessities (bathrooms, hand wash stations, kitchen, shower, potable water, etc.). The site will provide a stable location for case managers to meet with the residents. DSHS will also provide services once per month at the site. This project will support the City's policy of expanding interim housing for the homeless.

Homes NOW will be partnering with many organizations (including the City, police, DSHS, HOT team, Opportunity Council, Sikh Community, etc.) to successfully carry out this project, which will ultimately move homeless people into permanent housing.

Appendix A
Handbook & Code of Conduct

Appendix B Summary of Qualifications and Resumes

Appendix C Site Photographs